

UNITED STATES DISTRICT COURT  
DISTRICT OF MASSACHUSETTS

UNITED STATES OF AMERICA	)	Criminal No. 1:20-10164-NMG
	)	
v.	)	Violations:
	)	
1. TIMOTHY TORIGIAN,	)	<u>Count One:</u> Conspiracy to Commit Theft
2. ROBERT TWITCHELL,	)	Concerning Programs Receiving Federal
3. HENRY DOHERTY, and	)	Funds
4. KENDRA CONWAY,	)	(18 U.S.C. § 371)
	)	
Defendants	)	<u>Count Two:</u> Theft Concerning Programs
	)	Receiving Federal Funds; Aiding and
	)	Abetting
	)	(18 U.S.C. §§ 666(a)(1)(A) and 2)
	)	
	)	<u>Count Three:</u> Conspiracy to Commit
	)	Wire Fraud
	)	(18 U.S.C. § 1349)
	)	
	)	<u>Forfeiture Allegation:</u>
	)	(18 U.S.C. § 981(a)(1)(C) and 28 U.S.C.
	)	§ 2461(c))

SUPERSEDING INDICTMENT

At all times relevant to this Superseding Indictment:

General Allegations

The Boston Police Department

1. The Boston Police Department (“BPD”) was the police department for the City of Boston and the oldest police department in the United States. It was the largest police department in New England and was among the 20 largest departments in the country.

2. The BPD had the authority to enforce the criminal laws of the Commonwealth of Massachusetts and the local rules and ordinances of the City of Boston.

The BPD Received Federal Benefits

3. For the calendar years 2016 through 2019, the BPD received annual benefits from the federal government in excess of \$10,000.

4. For example, the United States Department of Transportation (“DOT”) is an agency of the United States that provides hundreds of thousands of dollars in funding on a yearly basis to law enforcement authorities to benefit the residents of the United States. DOT provides funding to assist and enhance enforcement of traffic regulations on public roadways for the purpose of increasing public well-being and safety.

5. For the calendar years 2016 through 2019, the BPD received annual benefits from the DOT in excess of \$10,000. DOT provided these funds through numerous federal grants.

6. The United States Department of Justice (“DOJ”) is an agency of the United States that provided hundreds of thousands of dollars in funding on a yearly basis to law enforcement authorities to benefit the residents of the United States.

7. For the calendar years 2016 through 2019, BPD received annual benefits from the DOJ in excess of \$10,000. DOJ provided these funds through numerous federal grants.

BPD Evidence Warehouse

8. The BPD leases two buildings located at 1555 Hyde Park Avenue which serve as the BPD Evidence Warehouse (the “Warehouse”). The Warehouse was used, among other things, to store seized evidence.

9. Officers of the Boston Police Evidence Control Unit (“ECU”) were assigned to the Warehouse and were primarily responsible for, among other things, storing, cataloguing, and retrieving the evidence at the Warehouse so it could be used in court proceedings and as

otherwise needed by the BPD.

The Defendants

10. Timothy Torigian was a Lieutenant in the BPD assigned to the ECU and was in command of the Warehouse. Torigian supervised the officers of the ECU assigned to the warehouse.

11. Torigian earned \$246,405 in taxable income from the City of Boston in 2018; \$205,956 in taxable income from the City of Boston in 2017; and \$207,926 in taxable income from the City of Boston in 2016.

12. Robert Twitchell was a Sergeant in the BPD assigned to the ECU who also supervised the officers of the ECU under the direction of Lt. Torigian.

13. Twitchell earned \$191,722 in taxable income from the City of Boston in 2018; \$144,665 in taxable income from the City of Boston in 2017; and \$109,578 in taxable income from the City of Boston in 2016.

14. Henry Doherty and Kendra Conway were police officers in the BPD assigned to the ECU.

15. Doherty earned \$133,604 in taxable income from the City of Boston in 2018; \$111,812 in taxable income from the City of Boston in 2017; and \$99,354 in taxable income from the City of Boston in 2016.

16. Conway earned \$119,600 in taxable income from the City of Boston in 2018; \$132,968 in taxable income from the City of Boston in 2017; and \$127,450 in taxable income from the City of Boston in 2016.

Other Co-conspirators

17. Gerard O'Brien, William Baxter, and George Finch were Sergeants in the BPD assigned to the ECU who also supervised the officers of the ECU under the direction of Lt. Torigian.

18. Diana Lopez, James Carnes, Michael Murphy, Joseph Nee, Thomas Nee, and Craig Smalls were police officers in the BPD assigned to the ECU.

Overtime

19. In addition to their salary for a regular 8-hour work shift, Monday through Friday from 7:30 a.m. to 4:00 p.m., officers of the ECU were able to earn overtime pay equivalent to 1.5 times their regular hourly pay rate, for various overtime assignments.

20. In order to be paid for overtime, officers of the ECU were required to fill out an overtime slip. The overtime slip contains entries for, among other things, the officer's name and identifying information, the type of overtime being performed, the location where the overtime was being performed, the date of the overtime, and the hours of the overtime shift. In addition, each overtime slip required the officers to specifically write the number of "**Actual Hours Worked.**" The entry for "actual hours worked" is both bolded and underlined on the overtime slip. Officers had a duty to honestly fill out each overtime slip and were required to sign the form.

21. In order for the officers of the ECU to be paid for overtime, the officer's supervisors were required to sign each overtime slip certifying that the overtime was authorized and that the officer actually worked the hours that the officer claimed to have worked.

22. Supervisors had a duty to certify only those hours actually worked by their

subordinates.

“Purge” and “Kiosk” Overtime

23. Beginning by at least May 2016, and continuing through at least February 2019, officers of the ECU could earn overtime pay for a 4-8 p.m. overtime shift most commonly referred to as “purge” overtime. The primary purpose of this overtime shift was to control and reduce the inventory of the Warehouse. At various times, the 4-8 p.m. overtime shift also included efforts to scan and catalog the inventory of the Warehouse and dispose of seized narcotics.

24. This 4-8 p.m. “purge” overtime shift frequently involved four or more officers of the ECU – at least one supervisor and often three or more officers – who all worked together inside the Warehouse.

25. Beginning by at least May 2016 and continuing through February 2019, ECU officers could also perform what was referred to as “kiosk” overtime. This overtime shift was available approximately once per month on a Saturday, from 6 a.m. to 2:30 p.m. “Kiosk” overtime involved two officers of the ECU travelling to each district within the city to collect materials, such as unused prescription drugs, from a “kiosk” located in each district. These materials would then be taken by the two officers of the ECU to an incinerator located in Saugus, and burned.

26. Sometimes, though not always, after completing the trip to the incinerator, the individuals performing “kiosk” overtime would return to the Warehouse and “test” the alarm systems by arming and disarming the alarm, and deliberately tripping various Warehouse alarms to ensure proper functioning.

27. The 4-8 p.m. “purge” overtime shift, and the 6 a.m. to 2:30 p.m. “kiosk” overtime shifts, were “hour for hour” overtime, which meant that the overtime was earned in fifteen minute increments. To properly earn four hours of overtime for the 4-8 p.m. “purge” overtime shift, officers of the ECU were required to work a minimum of three hours and forty six minutes, and, to properly earn eight and one half hours of “kiosk” overtime, the officers of the ECU were required to work a minimum of eight hours and sixteen minutes.

#### The Warehouse Alarm

28. The Warehouse was extensively alarmed. The alarm system was maintained by the Boston Municipal Protective Services Department, which provided security for almost all buildings owned and controlled by the City of Boston (*e.g.*, Police Stations, Fire Stations, City Hall, Schools, Libraries, etc.).

29. Once the Warehouse’s perimeter alarm was set, no one could remain in the building without triggering the alarm. Because of this security feature, for the overtime fraud scheme to succeed, each of the defendants and their co-conspirators needed to agree, and did, in fact, agree, to leave the shift earlier than 8 p.m. on such dates, including those specified herein.

30. Data from the alarm system, including when it was set and disarmed on a given date, was maintained on servers by the Boston Municipal Protective Services Department.

31. From at least May 2016 through February 2019, the alarm records frequently showed that the building was closed, locked, and alarmed by 6 p.m. or before.

#### Kiosk Overtime Incinerator Records

32. The incinerator used by the ECU to dispose of the materials collected during “kiosk” overtime recorded the date and time of the arrival and departure of customers from the

incinerator.

33. The vehicles of customers using the incinerator were weighed at the time that the vehicles entered and exited the facility.

34. The difference in weight between the time of entry and the time of departure allowed the company to create an invoice for the amount of material burned.

Interstate Wires

35. Citizens Bank is a bank headquartered in Providence, Rhode Island, which operates in the Commonwealth of Massachusetts, among other states.

36. Citizens Bank processed all BPD electronic funds transfers and direct deposits for BPD employees' salaries and overtime pay.

37. In order to initiate the payment of BPD payroll, BPD transferred a file containing the information about its employees and their hours worked to the City of Boston. The City of Boston, which controlled the salary rates, then electronically transferred a file to Citizens Bank, in Providence, Rhode Island, containing information about the bank and amount of money to be transferred to each employee for the work performed.

38. After the files were processed, deposits were made, from Citizens Bank in Rhode Island, to the accounts of the BPD employees in the amounts designated by BPD.

39. Torigian, Twitchell, Doherty, Conway, and other members of the conspiracy were paid their salary and overtime pay via direct deposit to their respective bank accounts in the Commonwealth of Massachusetts.

Overview of the Embezzlement and Wire Fraud Conspiracies

40. From at least May 2016 through in or about February 2019, the defendants and co-conspirators known and unknown to the Grand Jury engaged in a conspiracy to embezzle federal funds and a conspiracy to commit wire fraud by submitting false and fraudulent overtime slips in which they claimed to have worked a full “purge” or “kiosk” overtime shift when in fact they did not.

41. In 2016, for example, the defendants and their co-conspirators submitted, and supervisors endorsed, false and fraudulent overtime slips, claiming to have worked a full four hour “purge” shift on the following dates, despite the fact that the Warehouse perimeter alarm was set well before the end of the shift:

<b>Date</b>	<b>Warehouse Perimeter Alarm Set</b>	<b>Defendants and Other Co-conspirators Submitting Overtime Slips Claiming to have Actually Worked 4 hours OT in the Warehouse from 4:00 p.m. to 8:00 p.m.</b>
5/3/16	5:49 p.m.	Sgt. Finch, PO Lopez, PO J. Nee
5/4/16	5:42 p.m.	Sgt. Finch, PO T. Nee, PO J. Nee
5/9/16	6:05 p.m.	Sgt. Finch, PO T. Nee, PO Smalls
5/12/16	5:56 p.m.	Lt. Torigian, Sgt. Finch, PO J. Nee, PO T. Nee, PO Smalls
8/17/16	6:35 p.m.	Lt. Torigian, PO Doherty, PO Lopez, PO Smalls,
8/24/16	6:36 p.m.	Lt. Torigian, PO Lopez, PO Smalls,
11/16/16	6:31 p.m.	Lt. Torigian, Sgt. Finch, PO Doherty, PO Lopez
11/23/16	3:42 p.m.	Lt. Torigian
12/21/16	6:03 p.m.	Lt. Torigian, PO Lopez and PO Carnes
12/29/16	6:21 p.m.	Lt. Torigian, PO Murphy, PO J. Nee

42. In addition, in 2016, for example, the defendants and their co-conspirators submitted, and supervisors endorsed, false and fraudulent overtime slips claiming to have worked a full eight and one half hour “kiosk” shift on the following dates:

<b>Date</b>	<b>Time Defendants Departed Incinerator</b>	<b>Defendants Set Perimeter Alarm and Left Warehouse</b>	<b>Defendants and Other Co-conspirators Claiming to Have Actually Worked 8.5 Hours of OT from 6 a.m. to 2:30 p.m.</b>
7/2/16	8:40 a.m.	9:38 a.m.	Lt. Torigian
9/3/16	9:00 a.m.	9:57 a.m.	Lt. Torigian, PO Carnes
12/3/16	8:47 a.m.	9:44 a.m.	Lt. Torigian

43. In 2017, for example, the defendants and charged co-conspirators submitted, and supervisors endorsed, false and fraudulent overtime slips claiming to have worked a full four hour “purge” shift on the following dates, despite the fact that the Warehouse perimeter alarm was set well before the end of the shift:

<b>Date</b>	<b>Warehouse Perimeter Alarm Set</b>	<b>Defendants and Other Co-conspirators Submitting Overtime Slips Claiming to have Worked in the Warehouse from 4-8 p.m.</b>
2/8/17	6:37 p.m.	Sgt. Twitchell, PO Carnes, PO Doherty, PO Lopez,
2/15/17	6:36 p.m.	Lt. Torigian, Sgt O’Brien, PO Doherty, PO Lopez, PO T. Nee
2/21/17	6:04 p.m.	Sgt. Twitchell, PO Carnes, PO Doherty, PO Lopez, PO J. Nee
2/23/17	5:55 p.m.	Sgt. Twitchell, PO Doherty, PO Lopez, PO T. Nee
6/19/17	6:12 p.m.	Sgt. Twitchell, PO Lopez, PO Murphy, PO J. Nee
7/3/17	5:21 p.m.	Lt. Torigian, Sgt. O’Brien, PO Doherty, PO Lopez, PO Murphy
7/19/17	6:08 p.m.	Lt. Torigian, PO T. Nee
7/20/17	5:57 p.m.	Sgt. Twitchell, Sgt. O’Brien, PO Doherty, PO T. Nee
7/27/17	5:25 p.m.	Sgt. Twitchell, Sgt. O’Brien, PO Carnes, PO Doherty, PO Lopez,
8/3/17	5:47 p.m.	Sgt. Twitchell, PO Carnes, PO Doherty, PO Murphy
8/31/17	6:15 p.m.	Lt. Torigian, Sgt. O’Brien, Sgt. Twitchell, PO Carnes, PO Doherty

<b>Date</b>	<b>Warehouse Perimeter Alarm Set</b>	<b>Defendants and Other Co-conspirators Submitting Overtime Slips Claiming to have Worked in the Warehouse from 4-8 p.m.</b>
9/7/17	6:10 p.m.	Lt. Torigian, Sgt. O'Brien, Sgt. Twitchell, PO Carnes, PO Doherty, PO Lopez
10/3/17	6:15 p.m.	Lt. Torigian, Sgt. O'Brien, Sgt. Twitchell, PO Doherty, PO Lopez
10/10/17	6:22 p.m.	Lt. Torigian, Sgt. O'Brien, Sgt. Twitchell, PO Carnes
11/22/17	5:10 p.m.	Lt. Torigian, Sgt. O'Brien, PO Carnes, PO Lopez, PO Murphy, PO T. Nee
12/21/17	6:14 p.m.	Lt. Torigian, Sgt. O'Brien, Sgt. Twitchell, PO Conway, PO Doherty

44. In addition, in 2017, for example, the defendants and charged co-conspirators submitted, and supervisors endorsed, false and fraudulent overtime slips claiming to have worked a full eight and one half hour “kiosk” shift on the following dates:

<b>Date</b>	<b>Time Defendants Departed Incinerator</b>	<b>Defendants Set Perimeter Alarm and Left Warehouse</b>	<b>Defendants and Other Co-conspirators Claiming to Have Performed “Kiosk” Overtime from 6 a.m. to 2:30 p.m.</b>
3/4/17	8:43 a.m.	9:36 a.m.	Sgt. Twitchell, PO T. Nee
7/1/17	9:45 a.m.	10:34 a.m.	Sgt. O'Brien, PO Murphy
11/4/17	10:15 a.m.	11:27 a.m.	Lt. Torigian

45. In 2018, for example, the defendants and charged co-conspirators submitted, and supervisors endorsed, false and fraudulent overtime slips claiming to have worked a full four hour “purge” shift on the following dates, despite the fact that the Warehouse perimeter alarm was set well before the end of the shift:

<b>Date</b>	<b>Warehouse Perimeter Alarm Set</b>	<b>Defendants and Other Co-conspirators Submitting Overtime Slips Claiming to have Worked in the Warehouse from 4-8 p.m.</b>
1/18/18	6:09 p.m.	Lt. Torigian, Sgt Twitchell, PO Conway, PO Doherty, PO Lopez, PO Murphy
3/21/18	6:10 p.m.	Lt. Torigian, Sgt Twitchell, Sgt. O'Brien, PO Carnes, PO Conway, PO Doherty, PO Lopez
4/11/18	6:07 p.m.	Lt. Torigian, Sgt Twitchell, PO Doherty, PO Lopez
5/17/18	5:57 p.m.	Lt. Torigian, PO Carnes, PO Conway, PO Doherty
5/29/18	5:31 p.m.	Lt. Torigian, Sgt. Twitchell, Sgt. O'Brien, PO Carnes, PO Doherty
5/31/18	6:04 p.m.	Sgt. O'Brien, PO Doherty, PO Lopez
6/26/18	6:12 p.m.	Lt. Torigian, Sgt. Twitchell, Sgt. O'Brien, PO Doherty, PO Conway
7/19/18	5:51 p.m.	Lt. Torigian, Sgt. Twitchell, PO Carnes, PO Conway, PO Lopez, PO Murphy
7/25/18	6:09 p.m.	Sgt. Twitchell, Sgt. O'Brien, PO Carnes, PO Conway, PO Doherty, PO Lopez, PO Murphy
8/2/18	6:01 p.m.	Lt. Torigian, Sgt. Twitchell, Sgt. O'Brien, PO Carnes, PO Conway, PO Lopez, PO Murphy
8/15/18	5:46 p.m.	Sgt. Twitchell, Sgt. O'Brien, PO Conway, PO Doherty, PO Lopez
8/23/18	6:06 p.m.	Lt. Torigian, Sgt. Twitchell, Sgt. O'Brien, PO Carnes, PO Conway, PO Doherty, PO Lopez, PO Murphy
8/30/18	5:57 p.m.	Lt. Torigian, Sgt. Twitchell, Sgt. O'Brien, PO Conway, PO Doherty
9/17/18	6:06 p.m.	Lt. Torigian, Sgt. Twitchell, PO Conway, PO Doherty
10/1/18	5:59 p.m.	Lt. Torigian, PO Conway, PO Doherty, PO Lopez
10/4/18	5:16 p.m.	Lt. Torigian, Sgt. Twitchell, Sgt. O'Brien, PO Carnes, PO Conway, PO Lopez, PO Murphy
10/9/18	5:57 p.m.	Lt. Torigian, Sgt. Twitchell, Sgt. O'Brien, PO Carnes, PO Conway, PO Doherty, PO Lopez, PO Murphy

46. In addition, in 2018, for example, the defendants and charged co-conspirators

submitted, and supervisors endorsed, false and fraudulent overtime slips claiming to have worked a full eight and one half hour “kiosk” shift on the following dates:

<b>Date</b>	<b>Time Defendants Departed Incinerator</b>	<b>Defendants Set Perimeter Alarm and Left Warehouse</b>	<b>Defendants and Other Co-conspirators Claiming to Have Performed “Kiosk” Overtime from 6 a.m. to 2:30 p.m.</b>
1/6/18	9:50 a.m.	6:08 a.m.	Sgt. O’Brien, PO Murphy
2/3/18	8:57 a.m.	9:52 a.m.	Lt. Torigian, PO Doherty
6/2/18	9:37 a.m.	10:28 a.m.	Lt. Torigian, PO Murphy
9/1/18	10:14 a.m.	11:02 a.m.	Lt. Torigian

47. In 2019, for example, the defendants and charged co-conspirators submitted, and supervisors endorsed, false and fraudulent overtime slips claiming to have worked a full four hour “purge” shift on the following dates, despite the fact that the Warehouse perimeter alarm was set well before the end of the shift:

<b>Date</b>	<b>Warehouse Perimeter Alarm Set</b>	<b>Defendants and Other Co-conspirators Submitting Overtime Slips Claiming to have Worked in the Warehouse from 4-8 p.m.</b>
1/7/19	6:08 p.m.	Lt. Torigian, PO Doherty, PO Murphy
1/14/19	6:14 p.m.	Lt. Torigian, PO Carnes, PO Conway, PO Murphy
1/16/19	5:45 p.m.	Lt. Torigian, PO Conway, PO Lopez
1/24/19	6:12 p.m.	Lt. Torigian, Sgt. O’Brien, PO Carnes, PO Conway, PO Doherty, PO Lopez, PO Murphy
1/28/19	6:00 p.m.	Lt. Torigian, Sgt. O’Brien, PO Carnes, PO Murphy
1/29/19	6:09 p.m.	Lt. Torigian, Sgt. O’Brien, PO Carnes, PO Doherty, PO Murphy
1/30/19	6:10 p.m.	Lt. Torigian, Sgt. O’Brien, PO Doherty, PO Lopez, PO Murphy
2/7/19	6:15 p.m.	Lt. Torigian, Sgt. O’Brien, PO Conway, PO Doherty, and PO Murphy

48. From at least May 2016 through in or about February 2019, the defendants and

their co-conspirators caused the BPD to pay in excess of \$200,000 in overtime pay to the defendants for overtime hours that the defendants did not work.

49. From at least May 2016 through in or about February 2019, Torigian received approximately over \$42,931 for overtime hours that he did not work.

50. From at least May 2016 through in or about February 2019, Twitchell received approximately over \$25,644 for overtime hours that he did not work.

51. From at least May 2016 through in or about February 2019, Doherty received approximately over \$25,875 for overtime hours that he did not work.

52. From at least December 2017 through in or about February 2019, Conway received approximately over \$16,479 for overtime hours that she did not work.

Object and Purpose of the Embezzlement and Wire Fraud Conspiracies

53. The object of the embezzlement conspiracy was for the defendants and their co-conspirators to embezzle funds from BPD, an agency that received federal funding. The object of the wire fraud conspiracy was for the defendants and their co-conspirators to commit wire fraud by submitting false and fraudulent overtime slips indicating that they had worked full overtime shifts when in fact they had not. The purpose of both conspiracies was for the defendants to enrich themselves personally by obtaining payment for overtime hours that they did not work.

Manner and Means of the Embezzlement and Wire Fraud Conspiracies

54. Among the manner and means by which the defendants and their co-conspirators carried out each conspiracy were the following:

- a. From at least May 2016 through in or about February 2019, the defendants

routinely left the Warehouse at least one or more hours before the end of the 4-8 p.m. “purge” overtime shift.

- b. From at least May 2016 through in or about February 2019, the defendants routinely departed several hours prior to the end of the 6 a.m. to 2:30 p.m. “kiosk” overtime shift.
- c. From at least May 2016 through in or about February 2019, despite leaving early, the defendants submitted false and fraudulent overtime slips claiming to have worked the full 4-8 p.m. or 6 a.m. to 2:30 p.m. overtime shift.
- d. From at least May 2016 through in or about February 2019, supervisors, including Torigian and Twitchell, knowingly endorsed the false and fraudulent overtime slips of subordinates and each other so that they and their co-conspirators would be paid for overtime hours that they did not work.

Acts in Furtherance of the Embezzlement Conspiracy and Acts in Furtherance of the Wire Fraud Conspiracy

55. From at least May 2016 through in or about February 2019, the defendants and their co-conspirators committed and caused to be committed the following overt acts, among others, in furtherance of each conspiracy:

**Timothy Torigian**

	<b>On or About</b>	<b>Overt Act</b>
1	5/12/16	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours
2	9/3/16	Endorsed a false and fraudulent overtime slip for 8.5 hours submitted by Carnes
3	11/23/16	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours
4	12/21/16	Endorsed a false and fraudulent overtime slip for 4 hours submitted by Lopez
5	7/3/17	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours
6	11/22/17	Endorsed a false and fraudulent overtime slip for 4 hours submitted by Lopez
7	6/2/18	Endorsed a false and fraudulent overtime slip for 8.5 hours submitted by Murphy
8	10/4/18	Endorsed a false and fraudulent overtime slip for 4 hours submitted by Twitchell
9	1/16/19	Submitted a false and fraudulent overtime slip claiming to have worked four hours

**Robert Twitchell**

	<b>On or About</b>	<b>Overt Act</b>
10	2/23/17	Endorsed a false and fraudulent overtime slip for 4 hours submitted by Doherty
11	3/4/17	Submitted a false and fraudulent overtime slip claiming to have worked 8.5 hours
12	7/27/17	Endorsed a false and fraudulent overtime slip for 4 hours submitted by O'Brien
13	6/26/18	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours
14	10/4/18	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours

**Henry Doherty**

	<b>On or About</b>	<b>Overt Act</b>
15	11/16/16	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours
16	7/27/17	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours
17	2/3/18	Submitted a false and fraudulent overtime slip claiming to have worked 8.5 hours
18	1/7/19	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours

**Kendra Conway**

	<b>On or About</b>	<b>Overt Act</b>
19	12/21/17	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours
20	5/17/18	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours
21	8/15/18	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours
22	1/16/19	Submitted a false and fraudulent overtime slip claiming to have worked 4 hours

COUNT ONE

Conspiracy to Commit Theft Concerning Programs Receiving Federal Funds  
(18 U.S.C. § 371)

The Grand Jury charges:

56. The Grand Jury re-alleges and incorporates by reference paragraphs 1 through 55 of this Superseding Indictment.

57. From at least May 2016 through in or about February 2019, in the District of Massachusetts, the defendants,

1. TIMOTHY TORIGIAN,
2. ROBERT TWITCHELL,
3. HENRY DOHERTY, and
4. KENDRA CONWAY,

conspired with each other and with others known and unknown to the Grand Jury, to commit an offense against the United States, to wit: theft concerning programs receiving federal funds, that is, being agents of an organization, namely, the Boston Police Department, to embezzle, steal, obtain by fraud and otherwise without authority knowingly convert to the use of a person other than the rightful owner and intentionally misapply, property valued at \$5,000 or more, that was owned by, and was under the care, custody, and control of the Boston Police Department, which received benefits in excess of \$10,000 under a Federal program involving a grant, contract, subsidy, loan guarantee, insurance or other form of Federal assistance in any one-year period, in violation of Title 18 United States Code, Section 666(a)(1)(A).

All in violation of Title 18, United States Code, Section 371.

COUNT TWO

Theft Concerning Programs Receiving Federal Funds; Aiding and Abetting  
(18 U.S.C. § 666(a)(1)(A); 18 U.S.C. § 2)

The Grand Jury further charges:

58. The Grand Jury re-alleges and incorporates by reference paragraphs 1 through 55 of this Superseding Indictment.

59. From at least May 2016 through in or about February 2019, in the District of Massachusetts, the defendants,

1. TIMOTHY TORIGIAN,
2. ROBERT TWITCHELL,
3. HENRY DOHERTY, and
4. KENDRA CONWAY,

being agents of an organization, the Boston Police Department, embezzled, stole, obtained by fraud and otherwise without authority knowingly converted to the use of a person other than the rightful owner and intentionally misapplied, property valued at \$5,000 or more, that was owned by, and was under the care, custody, and control of the Boston Police Department, which received benefits in excess of \$10,000 under a Federal program involving a grant, contract, subsidy, loan guarantee, insurance or other form of Federal assistance in any one-year period.

All in violation of Title 18, United States Code, Sections 666(a)(1)(A) and 2.

COUNT THREE  
Conspiracy to Commit Wire Fraud  
(18 U.S.C. § 1349)

The Grand Jury further charges:

60. The Grand Jury re-alleges and incorporates by reference paragraphs 1 through 55 of this Superseding Indictment.

61. From at least May 2016 through in or about February 2019, in the District of Massachusetts, and elsewhere, the defendants,

1. TIMOTHY TORIGIAN,
2. ROBERT TWITCHELL,
3. HENRY DOHERTY, and
4. KENDRA CONWAY,

conspired with each other and with others known and unknown to the Grand Jury to commit wire fraud, that is, having devised and intending to devise a scheme and artifice to defraud, and for obtaining money and property by means of materially false and fraudulent pretenses, representations, and promises, did transmit and cause to be transmitted by means of wire communications in interstate and foreign commerce, writings, signs, signals, pictures, and sounds for the purpose of executing the scheme to defraud, in violation of Title 18, United States Code, Section 1343.

All in violation of Title 18, United States Code, Section 1349.

FORFEITURE ALLEGATIONS  
(18 U.S.C. § 981(a)(1)(C) & 28 U.S.C. § 2461(c))

1. Upon conviction of one or more of the offenses in violation of Title 18, United States Code, Sections 371, 666, and 1349 set forth in Counts One, Two and Three, the defendants,

1. TIMOTHY TORIGIAN,
2. ROBERT TWITCHELL,
3. HENRY DOHERTY, and
4. KENDRA CONWAY,

shall forfeit to the United States, pursuant to Title 18, United States Code, Section 981(a)(1)(C) and Title 28, United States Code, Section 2461(c), any property, real or personal, which constitutes, or is derived from, proceeds traceable to the offenses.

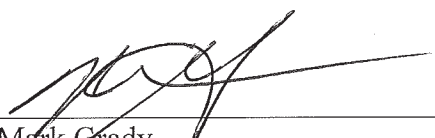
2. If any of the property described in paragraph 1, above, as being forfeitable pursuant to Title 18, United States Code, Section 981(a)(1)(C) and Title 28, United States Code, Section 2461(c), as a result of any act or omission of the defendants --

- a. cannot be located upon the exercise of due diligence;
- b. has been transferred to, sold to, or deposited with a third party;
- c. has been placed beyond the jurisdiction of this Court;
- d. has been substantially diminished in value; or
- e. has been commingled with other property which cannot be divided without difficulty;

it is the intention of the United States, pursuant to Title 28, United States Code, Section 2461(c), incorporating Title 21, United States Code, Section 853(p), to seek forfeiture of all other property of the defendants up to the value of the property described in paragraph 1 above.

All pursuant to Title 18, United States Code, Section 981 and Title 28, United States Code, Section 2461(c).

A TRUE BILL

  
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Mark Grady  
Assistant United States Attorney  
District of Massachusetts  
\_\_\_\_\_  
FOREPERSON

District of Massachusetts: February 2, 2023.

Returned into the District Court by the Grand Jurors  
and filed.

  
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DEPUTY CLERK